#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,	)	
by KWAME RAOUL, Attorney	)	
General of the State of Illinois,	)	
	)	
Complainant,	)	
	)	
v.	)	PCB No. 20-03
	)	(Enforcement – Air)
SIGNCRAFT SCREENPRINT, INC.,	)	
an Illinois corporation,	)	
	)	
Respondent.	)	

## **NOTICE OF FILING**

TO: See attached service list (VIA ELECTRONIC FILING)

PLEASE TAKE NOTICE that on December 20, 2019, I filed with the Illinois Pollution Control Board the Motion to Request Relief from Hearing Requirement with Respondent, SIGNCRAFT SCREENTPRINT, INC. and Stipulation and Proposal for Settlement, copies of which are attached hereto and are hereby served upon you.

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS, by KWAME RAOUL, Attorney General of the State of Illinois

By: /s/ Jamie D. Getz
JAMIE D. GETZ
Assistant Attorney General
Environmental Bureau
Illinois Attorney General's Office
69 W. Washington St., 18th Floor
Chicago, Illinois 60602
(312) 814-6986
jgetz@atg.state.il.us

Date: December 20, 2019

## **CERTIFICATE OF SERVICE**

#### People of the State of Illinois v. Signcraft Screenprint, PCB 20-03

I, Jamie D. Getz, do hereby certify that, today, December 20, 2019, I caused to be served on the individuals listed below, by electronic mail, a true and correct copy of the Notice of Filing, Stipulation and Proposal for Settlement, and Motion for Relief from Hearing Requirement on each of the parties listed below:

Carol Webb Hearing Officer Illinois Pollution Control Board 1021 North Grand Avenue East P.O. Box 19274 Springfield, IL 62794-9274 Carol.Webb@illinois.gov

Don Brown
Clerk of the Pollution Control Board
James R. Thompson Center
100 West Randolph, Suite 11-500
Chicago, Illinois 60601
Don.Brown@illinois.gov

James D. Brusslan Levenfeld Pearlstein 2 N. LaSalle Street, Suite 1300 Chicago, Illinois 60602 jbrusslan@lplegal.com

/s/ Jamie D. Getz

## BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,	)	
by KWAME RAOUL, Attorney	)	
General of the State of Illinois,	)	
	)	
Complainant,	)	
	)	
V.	)	PCB No. 20-03
	)	(Enforcement – Air)
SIGNCRAFT SCREENPRINT, INC.,	)	
an Illinois corporation,	)	
	)	
Respondent.	)	

### MOTION FOR RELIEF FROM HEARING REQUIREMENT

NOW COMES Complainant, PEOPLE OF THE STATE OF ILLINOIS, by KWAME RAOUL, Attorney General of the State of Illinois, and pursuant to Section 31(c)(2) of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/31(c)(2) (2018), moves that the Illinois Pollution Control Board ("Board") grant the parties in the above-captioned matter relief from the hearing requirement imposed by Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2018). In support of this motion, Complainant states as follows:

- 1. The Complaint in this matter alleges violations of Sections 9(b), 31(a)(7.6), and 39.5(6)(b) of the Act, 415 ILCS 5/9(b), 31(a)(7.6), and 39.5(6)(b) (2018), and Section 201.142 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.142.
- 2. Complainant is filing the Complaint with the Board simultaneous with this Motion and a Stipulation and Proposal for Settlement.
  - 3. The parties have reached agreement on all outstanding issues in this matter.
- 4. This agreement is presented to the Board in a Stipulation and Proposal for Settlement filed this same date.
  - 5. All parties agree that a hearing on the Stipulation and Proposal for Settlement is

not necessary, and respectfully request relief from such a hearing as allowed by Section 31(c)(2) of the Act, 415 ILCS 5/31(c)(2) (2018).

WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, hereby requests that the Board grant this motion for relief from the hearing requirement set forth in Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2018).

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS

KWAME RAOUL Attorney General State of Illinois

BY: /s/ Jamie D. Getz Jamie D. Getz

Assistant Attorney General
Environmental Bureau
Illinois Attorney General's Office
69 W. Washington Street, Suite 1800
Chicago, Illinois 60602

(312) 814-8630 Primary e-mail address: jgetz@atg.state.il.us

Secondary e-mail address: mcacaccio@atg.state.il.us

DATE: <u>December 20, 2019</u>

#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

)	
)	
)	
)	
)	
)	
)	PCB No. 20-03
)	(Enforcement – Air)
)	
)	
)	
)	

### STIPULATION AND PROPOSAL FOR SETTLEMENT

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by KWAME RAOUL, Attorney General of the State of Illinois, the ILLINOIS ENVIRONMENTAL PROTECTION AGENCY ("Illinois EPA"), and SIGNCRAFT SCREENPRINT, INC. ("Signcraft" or "Respondent"), (collectively "Parties to the Stipulation"), have agreed to the making of this Stipulation and Proposal for Settlement ("Stipulation") and submit it to the Illinois Pollution Control Board ("Board") for approval. This stipulation of facts is made and agreed upon for purposes of settlement only and as a factual basis for the Board's approval of this Stipulation and issuance of relief. None of the facts stipulated herein shall be introduced into evidence in any other proceeding regarding the violations of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/1, et seq. (2018), and the Board's regulations, alleged in the Complaint except as otherwise provided herein. It is the intent of the Parties to the Stipulation that it be a final adjudication of this matter.

## I. STATEMENT OF FACTS

#### A. Parties

- 1. On July 19, 2019, a Complaint was filed on behalf of the People of the State of Illinois by Kwame Raoul, Attorney General of the State of Illinois, on his own motion and upon the request of the Illinois EPA, pursuant to Section 31 of the Act, 415 ILCS 5/31 (2018), against the Respondent.
- 2. The Illinois EPA is an administrative agency of the State of Illinois, created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2018).
- 3. At all times relevant to the Complaint, Respondent was and is an Illinois corporation authorized to transact business in the State of Illinois.
- 4. At all times relevant to this Complaint, Respondent owned and operated a screen printing operation located at 11367 Industrial Park, Galena, Jo Daviess County, Illinois ("Facility").
- 5. On March 5, 1999, Illinois EPA issued to Respondent a Lifetime Operating Permit ("Lifetime Operating Permit") authorizing it to operate nine (9) screen printing lines. In August 2005, Respondent constructed and commenced operating a tenth screen printing line at the Facility. Each of the ten (10) screen printing lines emits or has the potential to emit Volatile Organic Material ("VOM").

#### **B.** Allegations of Non-Compliance

Complainant contends that the Respondent has violated the following provisions of the Act and Board regulations:

Count I: Construction of Air Pollution Emission Unit Without a Permit, in violation of Section 9(b) of the Act, 415 ILCS 5/9(b) (2018), and Section 201.142 of the Board Air Pollution Regulations, 35 Ill. Adm. Code 201.142.

Count II: Exceedances of Lifetime Operating Permit Limitations, in violation of

Section 9(b) of the Act, 415 ILCS 5/9(b) (2018).

Count III: Operating a Stationary Source Without a Permit, in violation of Section

39.5(6)(b) of the Act, 415 ILCS 5/39.5(6)(b) (2018).

Count IV: Violation of Compliance Commitment Agreement, in violation of Section

31(a)(7.6) of the Act, 415 ILCS 5/31(a)(7.6) (2018).

#### **C.** Non-Admission of Violations

Respondent represents that it has entered into this Stipulation for the purpose of settling and compromising disputed claims without having to incur the expense of contested litigation.

By entering into this Stipulation and complying with its terms, Respondent does not affirmatively admit the allegations of violation within the Complaint and referenced within Section I.B herein, and this Stipulation shall not be interpreted as including such admission.

#### **D.** Compliance Activities to Date

On March 16, 2018, Respondent submitted an application and, on May 2, 2018, Respondent submitted a revised application for a Federally Enforceable State Operating Permit ("FESOP") for operations at the Facility. On May 4, 2018, Illinois EPA determined that the FESOP application was complete. Since entering into a Compliance Commitment Agreement with the Illinois EPA in 2016, Respondent has submitted exceedance reports within 30 days of the end of the month in which the exceedances occurred.

## II. APPLICABILITY

This Stipulation shall apply to and be binding upon the Parties to the Stipulation. The Respondent shall not raise as a defense to any enforcement action taken pursuant to this Stipulation the failure of any of its officers, directors, agents, employees or successors or assigns to take such action as shall be required to comply with the provisions of this Stipulation. This Stipulation may be used against the Respondent in any subsequent enforcement action or permit

proceeding as proof of a past adjudication of violation of the Act and the Board Regulations for all violations alleged in the Complaint in this matter, for purposes of Sections 39 and 42 of the Act, 415 ILCS 5/39 and 42 (2018).

## III. IMPACT ON THE PUBLIC RESULTING FROM ALLEGED NON-COMPLIANCE

Section 33(c) of the Act, 415 ILCS 5/33(c) (2018), provides as follows:

In making its orders and determinations, the Board shall take into consideration all the facts and circumstances bearing upon the reasonableness of the emissions, discharges, or deposits involved including, but not limited to:

- 1. the character and degree of injury to, or interference with the protection of the health, general welfare and physical property of the people;
- 2. the social and economic value of the pollution source;
- 3. the suitability or unsuitability of the pollution source to the area in which it is located, including the question of priority of location in the area involved;
- 4. the technical practicability and economic reasonableness of reducing or eliminating the emissions, discharges or deposits resulting from such pollution source; and
- 5. any subsequent compliance.

In response to these factors, the Parties to the Stipulation state the following:

- 1. Human health and the environment were threatened and the Illinois EPA's information gathering responsibilities hindered by the Respondent's violations.
  - 2. There is social and economic benefit to the facility.
  - 3. Operation of the facility was and is suitable for the area in which it is located.
- 4. Obtaining a permit prior to construction of emission units at the Facility and compliance with the terms of its Lifetime Operating Permit are both technically practicable and economically reasonable.

4

5. On May 4, 2018, the Illinois EPA determined Respondent's requisite FESOP application was complete.

#### IV. CONSIDERATION OF SECTION 42(h) FACTORS

Section 42(h) of the Act, 415 ILCS 5/42(h) (2018), provides as follows:

In determining the appropriate civil penalty to be imposed under . . . this Section, the Board is authorized to consider any matters of record in mitigation or aggravation of penalty, including but not limited to the following factors:

- 1. the duration and gravity of the violation;
- 2. the presence or absence of due diligence on the part of the respondent in attempting to comply with requirements of this Act and regulations thereunder or to secure relief therefrom as provided by this Act;
- 3. any economic benefits accrued by the respondent because of delay in compliance with requirements, in which case the economic benefits shall be determined by the lowest cost alternative for achieving compliance;
- 4. the amount of monetary penalty which will serve to deter further violations by the respondent and to otherwise aid in enhancing voluntary compliance with this Act by the respondent and other persons similarly subject to the Act;
- 5. the number, proximity in time, and gravity of previously adjudicated violations of this Act by the respondent;
- 6. whether the respondent voluntarily self-disclosed, in accordance with subsection i of this Section, the non-compliance to the Agency;
- 7. whether the respondent has agreed to undertake a "supplemental environmental project", which means an environmentally beneficial project that a respondent agrees to undertake in settlement of an enforcement action brought under this Act, but which the respondent is not otherwise legally required to perform; and
- 8. whether the respondent has successfully completed a Compliance Commitment Agreement under subsection (a) of Section 31 of this Act to remedy the violations that are the subject of the complaint.

In response to these factors, the Parties to the Stipulation state as follows:

1. Respondent failed to obtain a construction permit prior to beginning construction

of an additional emission unit at the Facility in August 2005. In addition, Respondent is unable to come into compliance with solvent and ink usage limitations set forth in its Lifetime Operating Permit. The exceedances of solvent and ink usage limitations began on or around August 2005 and will continue until Illinois EPA issues a new operating permit for the Facility.

- 2. The duration of the violations demonstrates Respondent's lack of diligence in complying with recordkeeping and reporting requirements. Respondent also failed to apply for necessary construction and operating permits in a timely manner. Further, Respondent failed to comply with a Compliance Commitment Agreement which required Respondent to act diligently to obtain the required operating permit.
- 3. The civil penalty takes into account any economic benefit realized by the Respondent as a result of avoided or delayed compliance.
- 4. Complainant has determined, based upon the specific facts of this matter, that a penalty of Thirty-Seven Thousand Five Hundred Dollars (\$37,500.00) will serve to deter further violations and aid in future voluntary compliance with the Act and Board regulations.
- 5. To Complainant's knowledge, Respondent has no previously adjudicated violations of the Act.
  - 6. Self-disclosure is not at issue in this matter.
- 7. The settlement of this matter does not include a supplemental environmental project.
- 8. Respondent violated the terms of a Compliance Commitment Agreement issued pursuant to Section 31 of the Act, 415 ILCS 5/31 (2018).

## V. TERMS OF SETTLEMENT

#### A. Penalty Payment

1. The Respondent shall pay a civil penalty in the sum of Thirty-Seven Thousand Five Hundred Dollars (\$37,500.00) within thirty (30) days from the date the Board adopts and accepts this Stipulation.

#### **B.** Payment Procedures

1. All payments required by this Stipulation shall be made by certified check or money order payable to the Illinois EPA for deposit into the Environmental Protection Trust Fund ("EPTF"). Payments shall be sent by first class mail and delivered to:

Illinois Environmental Protection Agency Fiscal Services 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276

- 2. The case name and case number shall appear on the face of the certified check or money order.
- 3. A copy of the certified check or money order and any transmittal letter shall be sent to:

Jamie D. Getz Assistant Attorney General Environmental Bureau Illinois Attorney General's Office 69 W. Washington Street, Suite 1800 Chicago, Illinois 60602

## **C.** Future Compliance

Respondent shall comply with the terms and provisions of the June 14, 2016
 Compliance Commitment Agreement, attached hereto as Exhibit A, until such date that Illinois
 EPA issues a new permit for operations at the Facility.

- 2. Respondent shall at all times in the future timely apply for and obtain all required permits prior to the construction and/or operation of any and all emission sources at the Facility.
- 3. In addition to any other authorities, the Illinois EPA, its employees and representatives, and the Attorney General, his employees and representatives, shall have the right of entry into and upon the Respondent's facility which is the subject of this Stipulation, at all reasonable times for the purposes of conducting inspections and evaluating compliance status. In conducting such inspections, the Illinois EPA, its employees and representatives, and the Attorney General, his employees and representatives, may take photographs, samples, and collect information, as they deem necessary.
- 4. This Stipulation in no way affects the responsibilities of the Respondent to comply with any other federal, state or local laws or regulations, including but not limited to the Act and the Board Regulations.
- 5. Respondent shall cease and desist from future violations of the Act and Board Regulations that were the subject matter of the Complaint.

#### D. Release from Liability

In consideration of the Respondent's payment of the \$37,500.00 penalty, its commitment to cease and desist as contained in Section V.C.5 above, completion of all activities required hereunder, and upon the Board's approval of this Stipulation, the Complainant releases, waives and discharges the Respondent from any further liability or penalties for the violations of the Act and Board regulations that were the subject matter of the Complaint herein. The release set forth above does not extend to any matters other than those expressly specified in Complainant's Complaint filed on July 19, 2019. The Complainant reserves, and this Stipulation is without prejudice to, all rights of the State of Illinois against the Respondent with respect to all other

matters, including but not limited to, the following:

- a. criminal liability;
- b. liability for future violation of state, federal, local, and common laws and/or regulations;
- c. liability for natural resources damage arising out of the alleged violations; and
- d. liability or claims based on the Respondent's failure to satisfy the requirements of this Stipulation.

Nothing in this Stipulation is intended as a waiver, discharge, release, or covenant not to sue for any claim or cause of action, administrative or judicial, civil or criminal, past or future, in law or in equity, which the State of Illinois may have against any person, as defined by Section 3.315 of the Act, 415 ILCS 5/3.315, (2018) or entity other than the Respondent.

#### **E.** Enforcement of Stipulation

Upon the entry of the Board's Order approving and accepting this Stipulation, that Order is a binding and enforceable order of the Board and may be enforced as such through any and all available means.

#### F. Execution of Stipulation

The undersigned representatives for the Parties to the Stipulation certify that they are fully authorized by the party whom they represent to enter into the terms and conditions of this Stipulation and to legally bind them to it.

WHEREFORE, the Parties to the Stipulation request that the Board adopt and accept the foregoing Stipulation and Proposal for Settlement as written.

People of the State of Illinois v. Signcraft Screenprint, Inc. PCB No. 20-03

PEOPLE OF THE STATE OF ILLINOIS  KWAME RAOUL Attorney General State of Illinois	ILLINOIS ENVIRONMENTAL PROTECTION AGENCY
MATTHEW J. DUNN, Chief Environmental Enforcement/ Asbestos Litigation Division	JOHN J. KIM, Director Illinois Environmental Protection Agency
BY: Let Wallace ELIZABETH WALLACE, Chief Assistant Attorney General Environmental Bureau	BY: DANA VETTERHOFFER Acting Chief Legal Counsel
DATE: 16-19	DATE: 12-10-19
SIGNCRAFT SCREENPRINT, INC.	
BY:	
Ian Harris, President	

People of the State of Illinois v. Signcraft Screenprint, Inc. PCB No. 20-03

PEOPLE OF THE STATE OF ILLINOIS	ILLINOIS ENVIRONMENTAL PROTECTION AGENCY
KWAME RAOUL Attorney General State of Illinois	THOTZOTTON HOENCE
MATTHEW J. DUNN, Chief Environmental Enforcement/ Asbestos Litigation Division	JOHN J. KIM, Director Illinois Environmental Protection Agency
BY:  ELIZABETH WALLACE, Chief Assistant Attorney General Environmental Bureau	BY:
DATE:	DATE:
SIGNCRAFT SCREENPRINT, INC.	
BY: Carter Harris, President	